Appendix B ACCIDENT REPORTING INFORMATION

PURPOSE OF ACCIDENT DATA

As indicated in the "Rules Governing the Monthly Reports of Railroad Accidents'"

"The purpose of reporting to the Federal Railroad Administration accidents and injuries to persons arising from the operation of a railroad is to carry out the intent of Congress as expressed in the Accidents Reports Act, as amended, namely, the disclosure of hazards arising in the provision of common carrier transportation by railroad."

The reporting required by the FRA can be divided into two periods; reporting prior to 1975, and reporting after January 1, 1975. Changes to reporting procedures were sufficiently large that comparisons of 1975 and later accident /incident stat istics with statistics generated under prior reporting rules are not entirely appropriate for reasons discussed in this appendix,

Description of FRA Reporting Requirements

All Class I and Class II railroads, both linehaul and switching and freight and passenger are required to file monthly reports of accidents involved in all aspects of railroad operations. One of the concerns among various railroad union representatives is the need to have employees participate in the completion of accident reports—particularly with respect to train accidents. With respect to the data reported, the threshold basis for reporting and the organization of the FRA data base changed effective January 1, 1975, so that data comparisons and trend analysis including 1975 data are not comparable to the period 1966-74.

1966=74 Reporting Requirements

Before January 1, 1975, accident reporting thresholds were:

- The death of a person at the time the accident occurs or within 24 hours thereafter;
- An injury to an employee sufficient to incapacitate him from performing his normal duties for more than one day in the aggregate during the 10-day period immediately following the accident (a fatality occurring after 24 hours is reported as an injury and subsequent fatality);
- An injury to a non-employee sufficient to incapacitate him from performing his vocation for more than one day; and
- Damage to railroad track, equipment, or roadbed exceeding \$750 and which also results in a reportable personal casualty, resulting from a collision, derailment, or other train accident.

Under pre-1975 rules reportable accidents were divided into three types:²

•Train accidents—which include collisions, derailments, and other train accidents resulting from the operation of trains, locomotives, or cars where damage to equipment, track, or roadbed was in excess of \$750, whether or not a reportable death or injur, occurred.

Department of Transportation, Federal Railroad Administration, "Rules Governing the Monthly Reports of Railroad Accidents, "1968 Revision, Apr. 1, 1967.

²Federal Railroad Administration, "Accident Bulletin, Summary and Analysis of Accidents on Railroads in the United States, " No. 143, Appendix.

- Train service accidents—arising from the operation or movement of trains, locomotives, or cars that result in reportable injuries or death, but not in damage to equipment, track, or roadbed of more than \$750 (a train service accident with over \$750 property damage would be counted as a train accident).
- Nontrain accidents—not directly attributable to the operation or movement of a train, locomotive, or cars, but resulting in reportable casualties.

The pre-1975 Accident Report Form, Form T, is shown as figure B-1. In addition to the filing of monthly accident reports as per Form T, railroads were required to submit a supplement to each Form T for each reportable train, trainservice, nontrain injury or death, and highway grade-crossing accident. A verification report (Form V) was to be forwarded to FRA authorities even though no reportable (train, trainservice, or nontrain) accident occurred during the month. The responsible reporting officer of each railroad used this form to attest to the number of reportable accidents which occurred during the month, as well as the number of locomotive and motor car miles run during the month.

Under the pre-1975 FRA reporting system, certain accidents/incidents were not to be reported. In addition to not reporting accidents below the thresholds previously mentioned, accidents on or near railroad property that were not attributable to normal operations of a railroad were not to be reported. Additionally, casualties arising from "horseplay" or suicides were not considered reportable.

1975 Reporting Requirements

Beginning January 1, 1975, the Federal Railroad Administration changed accident threshold reporting requirements to be:

• All damage to railroad equipment, track, track structures and roadbed of \$1,750 or more is to be reported (reflecting an effort to offset the effects of inflation and the number of "unimportant" accidents reported). This was changed to *\$2,300* in 1977 and will be revised every 2 years;

- Every injury to a non-employee, arising from the operation of the railroad, requiring medical treatment or if death results;
- All injuries to railroad employees are to be reportable if they require medical treatment or result in loss of one or more work days, loss of consciousness or transfer to another job or the injury results in a death; and
- Any illness of a railroad employee diagnosed by a physician as arising from the employee's occupation is to be reported.

The new reporting forms for rail equipment accident/incidents, railroad injury and illness summary, and highway grade crossing accident/incident report are shown in figures B-2 through B-4 respectively.

Effects of Changes in the Accident Reporting System

The changes in the threshold reporting outlined above had a significant impact on the number of accidents/incidents reported by the railroads. Some of the changes appear to be subtle, but further explain why numbers of accidents/incidents before and after January 1975, are not comparable:

Train Accidents

- The "old" rules applied the \$750 threshold to equipment, track, or roadbed, excluding the cost of clearing wrecks. The "new" rules applied the \$1,750 threshold to on-track equipment, signals, track, track structures, and roadbed, excluding the cost of clearing wrecks, but including labor and all other costs to repair or replace in kind. This alteration of included items compromises the use of an inflation index to compare "old" and "new" accident statistics reported as exceeding a dollar threshold;
- Though major cause categories have not been changed, specific cause codes have

Figure B-1 .—Accident Report Form

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SIGNATURE

CONTINUE ON RE VERSE SIDE OF SHEET IF NECESSARY

Form FRA F 6180-15 (185674) ACES FRA FORM T

Figure B-2

1 NAME OF REPORTING RAILROAD			Amtrak	1a Alphabetic	Code		15 13a IroadAcc+	t. ntinc, WittNo	
			Autotrain						
NAME OFOTHER RAILROAD INVOLVED IN	FRAIN ACCID	NTINCIDENT		2a Alphabetic	Code		2b. Railroad Accid	ent I., dentNo	
NAME OF RAILROAD RESPONSIBLE F OR TRA	3aAlphabet <c< td=""><td>Code</td><td> </td><td>3b Raitro ad Acc (</td><td>dent Incident No</td><td></td></c<>	Code		3b Raitro ad Acc (dent Incident No				
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FORM FRA F 618054112741 #PLACESFORMERAF61801511111 WHICHISOBSOLETL

FF 544

Appendix B • 175

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Figure	∋ B •3

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DEPARTMENT OF TRANSPORTATION FE DERALRAILROAD ADMINISTRATION			RAILROAD INJURY AND ILLNESS SUMMARY				FORM APPROVED OMB NO. 04 R4009 Sheet 1 of		
1. NAME OF REPO	RTINGRAILROAD		2 ALPHABE TIC C	DEBRE	POR T MONT H	4. STATE ALPHABETIC COD	5. COUNTY		
.	<u>,</u>						<u> </u>		
1,		(Name of alliant)			being first	duly sworn, do s	ay upon <i>my</i> oat	n t hat	
I am			of the railroad	aforesaid	and as such o	fficer of the said	railroad 1115 1	ny duty	
	(Title of Office held								
		of reportable accident/in nd to be carefully exami						med	
		he said report is true an me, a notary public in					ay of	,19	
press ion se	al)	(NotaryPublic)			(Signature of allia	ant)		
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9.									
	CASUALTIES (<u>If</u> <u>dditional space is</u> c.	required, use con	e.	f	B. NUMBER OF	.) [h.	[i.	
ACCIDENT/ INCIDENT NUMBER	TYPE PERSON OR JOB CODE	INJURY OR ILLNESS CODE	OCCURRENCE CODE	AGE	NUMBER OF DAYS AWAY FROM WORK	ACTIVITY	CASES WITH- OUT LOST WORK DAYS	STATE ALPHABETH CODE	
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FORM F RA F 6180-55 (12-74) RE PLACES FORM F RA F 61130-12 WHICH IS OBSOLETE

GPO 880-963

DEPARTMENT OF TRANSPORTATION FEDERAL RAILROAD ADMINISTRATION

Figure **B-4**

RAIL-HIGHWAY GRADE CROSSING ACCIDENT/INCIDENT REPORT

FORM APPROVEO OMB NO 04 R4033

NAME OF REPORTING RAILFOAD	Amtra		1a Alphabetic Coda		1b Railroad Accident Incident No	
2 NAME OF OTHERRAIL ROAD INVOLVED IN TRAIN ACCIDE	Autotrain NT/INCIDENT	2a Alphbetic Code		28 Railroad Accident/Incident No		
				20 Rairoad Accident/Incident No		
3 NAME OF RAILROAD RESPONSIBLE FOR TRACK MAINTEN	ANCE (singleentry)		3e Alphabetic Cad.		3b Reilroed Accident/Incident No	
4 U S DOT AAR GRADECROSSING IDENTIFICATION NUMBE	R		5 DATE OF ACCIDENT/INC	IDENT	6 TIME OF ACCIDENT/INCIDENT	
			month day	y year	am	mq
		LOC	ATION			
7 NEAREST RAILROAD STATION			8 COUNTY		9 STATE (Iwoletter code)	coos
10 City/if in acity/			11 HIGHWAY NAME OR NU	UMBER (If privatecrossingsc	 1 Dilate)	
	ACCIDENT/INC	CIDENT	SITUATION			
HIGHWAY USER IN	VOLVED			RAILROAD EQUIP	MENT INVOLVED	
12 TYPE 3 Truck Trailer 6 Motorcycle 1 Auto 4 Bus 7 Pedestrian		CODE	16 EQUIPMENT	3 Tram (standing) 6 L	-ight loco(s) (moving)	CODE
2 Truck 5 School Bus 8 Other (specify)			2 Tram (units pushin	4 Car(s) (moving)7Li ng)5 Car(s)/standing)8	Other (specify)	_
1	RECTION <i>(geographical)</i> North 3 East	CODE	17POSITION OF CAR/UNIT	IN TRAIN		CODE
	South 4 west	CODE	18 CIRCUMSTANCE			CODE
1 Stalled On 2 Stopped on crossing crossing	3 Moving over crossing		1 T	rain struck nighway user	2 Train struck by highway user	
19 Was the highwayuser and for rail equipment revolved	m the impact transporting hazardo	usmaterial	s? 1 Highway User	2 Rail equipment	3 Both 4 Neither	, CODE
			DNMENT			
20 TEMPERATURE (specifyifminus)	21 VISIBILITY (singleen 1 D	awn	3 Dusk	CODE 22 WEATHER (si) 1 Clear		CODE
"F	2 [4 Dark	2 Clou		
23 TYPE OF TRAIN	ri	RAIN AI	ND TRACK	CODE 24 TRACK TYPE U	SED BY TRAIN INVOLVED	CODE
1. Freight 3 Mixed	5 Yard/Swi			1 Main	3 Siding	
2 Passenger 4 Work 25 TRACKNUMBER OR NAME	6 Light Loc 26FRATRACK CLASSI			2 Yard 27NUMBEROF LO	4 Industry COMOTIVE UNITS	
28 NUMBER OF CARS	29 TRAIN SPEED (record	rded speed if	(available) Est	30 TIME TABLE D		CODE
			MPH Recorded	1. Norti 2. Souti		
	CR	OSSING	WARNING			
31. TYPE 1 Gates	5 Hwy. Traffic Signals 9	Wat	chman	32 SIGNALED CF		
(place X in 2 Cantilever FLS appropriate 2	6 Audible 10	F-1 '	ged by crew		a crossing warning em 31 operating?	CODE
box(cs)) 3 Standard FLS 4 Wig Wags	7 Crossbucks 11 8 Stop Signs 12		er (specify)	1. Ye	es 2. No	
33 LOCATION OF WARNING	CODE 34 CROSSING WARNIN)N (CODE 35 CROSSING ILL	UMINATE BY STREET	CODE
2 Side of vehicle approach 1 Both sides 3 Opposite side of vehicle approach	NECTED WITH HIGH	ANAY SIGNA 2 No	ALS 3 Unknown	LIGHTS OR SP 1 Yes	PECIAL LIGHTS 2 No 3 Unknown	
			T ACTION			·
36 MOTORIST PASSED STANDING HIGHWAY VEHICLE		CODE	37 MOTORIST DROVEBEHIN	O OR IN FRONT OF TRA TRUCK BY SECOND TRAIN	IN	CODE
1 Yes 2 No 3 Unki	iown		1 Yes		Unknown	
30 MOTORIST			p 4 Other/specif		5 Unknown	, CODE
1 Drove around or thruthegete 2 Stopped at 39 VIEW OF TRACKOBSCURED BY (primar) obstruction)	d then proceeded 3 Di	d not sto	p 4 Obiei (specij	,,	5 Onknown	CODE
		Vegetatio				CODE
1 Permanent structure 2 Standing railroadequipme		Highway 1	vehicles 8 Not obstru ERTY DAMAGE/CASUA			
40 HIGHWAY VEHICLE PROPERTY DAMAGE (est dollar damage				ODE 42 WAS DRIVER I	N THE VEHICLE '	CODE
	1 Killed	2 Injure	ed ₃ Uninjured []	I	1 Yes 2 No	Į
43 TOTAL NUMBER OF OCCUPANTSKILLED	44 TOTAL NUMBER OF C	OCCUPANT	S IN JURED	45 TOTAL NUMBE	R OF OCCUPANTS includedriver)	•
46						, CODE
IS A RAIL EQUIPMENT ACCIDENT/I NCIDENT F	EPORT BEING FILED?	1. Yes	2. No			
47 TYPED NAME AND TITLE	48 SIGNATURE			49 13 ATE		

FORM FRA F 6180-57(1274) REPLACES FORM FRAF618013 (10 67) WHICHIS OBSOLETE

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been completely revised, making comparisons difficult; and

• Where the FRA formerly assigned cause codes from written accident descriptions, railroads are now assigning the most appropriate code from a predefine list.

Personnel Casualties

- The new reporting requirements reduce the number of days off duty from "more than one" to "one or more, " and include casualties where medical treatment is required, even if less than one day of work is lost; and
- The introduction of occupational illness is new, and along with the changes above, make comparisons questionable.

Train Service/Nontrain Accidents

- Under the new reporting system, casualties are no longer classified into Train Service and Nontrain accidents;
- Train Service accidents and Nontrain accidents have been redefined and renamed Train Service incidents and Nontrain incidents;
- Personnel casualties are identifiable only as involving or not involving a moving train or piece of equipment; and
- There has been an addition of "occurrence" codes to replace the former cause codes.

These changes make the separation between train service and nontrain accidents questionable as well as in some cases impossible. Additionally, problems with understanding the new reporting system have led to questions about the accuracy of the number of casualties connected with moving trains or equipment since reporting personnel may not have been (or are) sufficiently familiar with the new reporting system to suffix the occurrence code with a "T" if the accident involved moving equipment. However, as of November 1, 1977, in the code listing, each occurrence code has now been suffixed with the "T" and has been specifically explained to alleviate the potential for future errors.

Other Changes in 1975

The reporting system instituted in **1975** provides for the reporting of information not previously required. Such information includes the following: type of track; car initial and number: number of cars derailed; number of engineers, firemen, conductors and brakemen; number of cars carrying hazardous materials; number of cars which released hazardous material; number of people evacuated; FRA track classification; and annual track density.

Comparison of Pre-1975 and Post-1975 Accident Reporting Systems

Several changes to the reporting requirements and definitions regarding accidents have previously been identified. Although the intent of these changes has seemingly been to improve the data system, problems still exist which have resulted in noncomparability among data and difficulty in analyzing the data. These are identified below:

- To reduce the delay in filling out the accident reports, the reported damage to track and equipment is still an estimate.
- Prior to 197'5, FRA clerical employees assigned accident cause codes to accidents based on narrative descriptions provided by the railroads. The procedure now requires the railroad to provide the cause code, but as previously stated, some railroad union representatives feel that the employees should be involved in filling out the accident report.
- Although some of the cause codes were eliminated and thus reduced, there is still a substantial portion coded in the accident cause code "other" category. This inhibits the successful analysis of accident data to determine causes.
- Due to the change in cause codes, the data are not compatible before and after 1975 and makes analysis of trends especially for train service and nontrain accidents impractical.

• The changes in reporting rules for the 1975 data had the effect of drastically increasing the number of reportable injuries. This occurred because the reporting threshold for injuries measured in days disabled was increased from "more than one day" to "one or more days" as well as other rule changes regarding the reporting of injuries and fatalities. Furthermore, the inclusion of occupation illness increases the number of reportable accidents. Although changes were again made to the reporting system in January 1977, problems still exist with attempting to identify certain accident causes. Specifically there has been concern over some of the cause codes in the human error category of train accidents (formerly "Negligence of Employees"). These still do not specifically identify the reason for the accident.

USE OF THE FRA DATA BASE AND RELATED PROBLEMS

Within the Federal Railroad Administration, the Office of Standards and Procedures, Reports and Analysis Division has the responsibility for data base maintenance, Accident/Incident Bulletin publication, and data processing of monthly inspector reports. Sources of data for performing these responsibilities include only monthly accident reports filed by railroads and field inspector reports.

FRA Problems With Use of the Data Base

Although the Office of Standards and Procedures publishes the Railroad Accident Bulletins and other summary listings of accidents, they are not providing an analysis of the accident data. Although the sorting and tabulations of accidents, that are published, aid in identifying some of the problem areas, more in-depth analyses are necessary to assist in determinirtg accident causes and potential problems.

In the area of data reliability, there have been reported difficulties in the transition from the accident reporting system prior to 1975 to the new reporting system. Reporting carriers have occasionally made coding errors or left blank fields while adjusting to the new system. Attempts have been made to reduce these problems by additional inspections of the accident records to increase the accuracy of the data.

Other Users of the Data Base

Through the regional offices, or possibly even independently, States could tap into the system to upgrade their own programs and provide for better planning and measuring performance. Lack of current, timely, relevant data is a handicap to improving State program effectiveness.

Although the railroad's own data base is not constrained by FRA requirements, few roads have developed information retrieval capabilities similar to that being developed by the FRA. Railroad access to a more current data base could be a useful adjunct to their own safety programs and convert an otherwise less meaningful administrative report into a more meaningful data bank for analysis. It could be particularly useful for roads to help identify what other roads are doing in an effort to strengthen their own programs.

Within the FRA Office of Research and Development, these statistics are used to guide research priorities and to delineate categories for more detailed analysis. The same has been done by the Research and Test Department of AAR and the Railroad Research Board.

OTHER DATA BASES AND THEIR APPLICATION

Other sources of accident/incident data investigated in this study included the Association of American Railroads, the Federal Highway Administration, the National Transportation Safety Board, Occupational Safety and Health Administration and the individual railroads. These are addressed below:

Association of American Railroads

The AAR relies almost exclusively on accident reports filed with the FRA- specifically the machine data base which is keypunched from these accident reports— for use in its safety related analyses. In its own studies, the AAR has concluded that the FRA data base is the best source of industry data available. Beginning in **1975**, the AAR has collected train accident data from member railroads. Copies of FRA accident reports are mailed to the AAR and selected data are analyzed. These data and analyses provide information on accident trends to support safety, mechanical, and operational research programs.

The most recent comprehensive analysis of the FRA data base has been performed by the AAR. Two reports entitled, *Analysis of Nine* Years of *Railroad Accident Data 1966-1974* by A.E. Shulman and C.E. Taylor, and *Analysis of Nine Years of Railroad Personnel Casualty Data 1966-2974* by A.E. Shulman provide detailed analysis of accident incident trends in areas of railroad equipment and personnel. As was previously indicated, both of these publications supplied excellent background and analysis of railroad accident and casualty data for this study.

National Transportation Safety Board

Under the Independent Safety Board Act of 1974 (P.L. **93-633)**, NTSB investigates and collects data on all railroad accidents that fall into any of the following categories:

there is a fatality;

- damages are in excess of \$500,000; and
- a passenger train is involved.

NTSB has established certain basic criteria on investigations in response to the law and has established certain definitions to interpret the law:

- extensive damage (\$500.000 or more)
- passenger accident (accident of passenger train over \$10,000 in damage)
- NTSB damage may encompass damage to equipment, tracks, lading, and third party damage (environment)

Two types of investigations are conducted by the NTSB:

- Field—a thorough investigation of an accident culminating in a report.
- Major—usually an investigation of a "catastrophic" accident which may have resulted in a large number of deaths, injuries, or extensive property damage. Such investigations may involve public hearings or depositions and result in a major report with recommendations.

Although NTSB has no enforcement authority, it makes recommendations to the FRA and the railroad industry/manufacturers. With regard to number of investigations, NTSB averages about 12 to 15 major accidents annually and **400 to 500** field investigations.

Federal Highway Administration

The Federal Highway Administration (FHWA) does not collect railroad related accident data. Highway grade-crossing accident data are compiled by the FRA.

Individual Railroads

The data collected by the individual railroads are typically used in identifying target areas for track and equipment inspection and/or maintenance activities. The AAR indicates that many railroads also use their accident data to monitor employee casualty trends and evaluate the effectiveness of their safety programs.

Occupational Safety and Health Ad= ministration

OSHA does not collect data on employee injuries/illnesses from internal reports. However, OSHA has an agreement with the Bureau of Labor Statistics to collect statistics on employee injuries and illness from employer annual reports.

States

Most States do collect accident data from the railroads operating in their jurisdictions. The level of detail and the type of statistics gathered varies among the States. In general terms, these data are not significantly different from FRA data since, in most instances, the railroads are required to submit accident reports to the authorized State agency. However, each State's reporting criteria may sometimes be different from those of the FRA.

In most cases, States find little use for current FRA data because of the time lag involved in receiving current accident data and also the fact that they already collect the most relevant (regarding State's priorities) accident/incident statistics.

Accident/incident data are generally used by the States for identifying areas where inspection activities should be increased or decreased. The data are also used in the development of capital improvement programs and in determining areas where more legislative action may be required.

Due to limited resources in most State budgets, these data are not used or other data collected for the purpose of research. However, some States do analyze accident reports to determine trends of any type.